



Minutes of Shelter / NFI / CCCM National Cluster Meeting

10:00 – 12:00, Wednesday, 13th of September 2017

UNHCR Office, Yangon

Attendees: BRAC, ECHO, Global Family, HARP, LWF, NRC, OCHA, Solidarites International, Sub-National Cluster Coordinator Kachin & Northern Shan, UNHCR Information Management & Programme & Swiss Embassy

Apologies: IFRC & Trócaire

Agenda Item	Discussion	Action / Actor / Date
1. Introductions	<p>National Cluster Coordinator (CC) updates:</p> <ul style="list-style-type: none"> ✓ The main Cluster website www.sheltercluster.org/response/rakhine-and-kachinshan-shelter-nfi-cccm-cluster was in the process of being tidied-up. This has meant archiving older documents, pre 2017, into zip files and making more current documents easily accessible. The main page is completed: http://www.sheltercluster.org/response/rakhine-and-kachinshan-shelter-nfi-cccm-cluster as is <i>most</i> of the Rakhine section: http://www.sheltercluster.org/hub/rakhine Work on Kachin/Shan section still to start: http://www.sheltercluster.org/hub/kachinshan ✓ End of this month and start of October would see Global Shelter and CCCM gatherings in Geneva. Likely CC and sub-national Coordinator for Rakhine would attend. Global CCCM Cluster and JIPS also organising a launch of the Camp Profiling Report in Geneva, hosted at UNHCR 26th September. Sub-national Coordinator for Rakhine and DRC's Sophie Everest designated to speak along with Special Rapporteur on the Human Rights of IDPs. ✓ Since last national meeting, 9th August, one ICCG and HCT and for the latter (on this occasion) Cluster Leads were invited. Naturally recent events in Rakhine dominated. See below for more details. ✓ In terms of the Myanmar Humanitarian Fund (MHF), sub-national Coordinator Pia Jensen will update for Kachin/Shan (see below). For Rakhine State, as humanitarians we are under quite clear instructions <i>NOT</i> to support new Rakhine IDPs in Central Rakhine (cRS). In this context and at this point in time this Cluster would not pre-empt the delivery of humanitarian assistance for newly displaced persons in cRS. 	



	<ul style="list-style-type: none"> ✓ 8th September Fortify Rights had requested a meeting with the CC. Wished to discuss Cluster Analysis Report data. 	
2. Clear Minutes & Actions from Previous Meeting	<p>Minutes from the August meeting were cleared/to be posted online: http://www.sheltercluster.org/rakhine-and-kachinshan-shelter-nfi-cccm-cluster/library/national-cluster-meeting-minutes-2017</p> <p>In terms of follow-up actions:</p> <ul style="list-style-type: none"> ✓ CC to follow-up and obtain all <i>Emergency Management Plans</i>. These had all been obtained; individual emergency plan for all the major/priority camps in Sittwe, Pauktaw and Meybon all finalized. Summary table of all camps with a plan was shared plus an example of one of the plans. They would be posted on the Rakhine hub of the website. Considerable gratitude expressed to IOM and DRC, LWF, NRC and RI for all their efforts to generate these documents. ✓ CC had sent a memo to the <i>Advisory Commission of Rakhine State</i> outlining concerns about developments in Kyein Nyi Pyin Camp in Pauktaw T/ship, where there is currently new construction of permanent housing in the camp. Partners who now wanted a copy should contact CC. ✓ This concerned the document produced by IRC on the relationship between poor shelter conditions and health. CC had raised his concerns that the discussions held with IRC at ICC meeting months ago around this document were <i>not</i> reflected. CC had followed-up with IRC to try and arrange meeting. Mails were sent 11th and 18th August, reply received 24th August from Country Director stating they would be away to 20th September. CC had then written to all other IRC persons of contact, including Deputy Director of Programs, requesting a meeting. No response to-date. 	<p>CC to continue to try and secure meeting with IRC</p>
3. Humanitarian Response Plan 2018	<ul style="list-style-type: none"> • Particularly noting recent developments in Rakhine State and subsequent discussions at Yangon ICCG and HCT, CC was keen to hear partners' views in having an HRP in 2018? While various views and points were discussed, for example NRC noted there should be scenario planning at a field level to inform discussions in Yangon, no clear view/consensus emerged. • However, there was agreement that it was unlikely that it could be "business as usual". One donor noted that perhaps the humanitarian spotlight needed to shift <i>away</i> from Rakhine State. CC agreed, noting that the limitations of humanitarian action were self-evident. Despite five years of hundreds of millions US\$ being spent people's lives were not discernibly improving. Furthermore, in this recent crisis we as humanitarians we are under quite clear instructions from the Government <i>NOT</i> to support the non-Muslim populations. • CC noted that at the aforementioned HCT the new Head of the INGO Forum had argued very strongly for a 2018 HRP, requesting a "vote". Observing this position what struck the CC was having been central to delivering HRPs and their previous incarnations since 2013, 	



	the interest from Cluster partners in the process, including narrative, indicators, funding requirements was minimal to non-existent. Leaving this as a rhetorical question in closing this agenda item CC asked <i>why was the INGO Forum so in favour an HRP and yet INGOs engagement/interest in the process so minimal?</i> ¹	
4. Rakhine State?	<ul style="list-style-type: none"> • CC shared what information he had on the current crisis and did so in hard copy. Precise documents circulated at this meeting would be listed at the foot of the minutes (see page 5). • Noted that the <i>Final Report of the Advisory Commission on Rakhine State</i> was also available and would be circulated with the minutes of this meeting. • 400 high quality hard copies of the finalised <i>Sittwe Camp Profiling Report 2017</i> were being prepared to be made widely available. A version in Myanmar was being translated, hopefully to emerge in November. At 187 pages it was a lengthy exercise. • Wider discussion on operational realities in Rakhine State: <ul style="list-style-type: none"> ▪ HARP argued for a more localised response, nationalise positions and the need for “out of the box thinking” and using “cash much more”; ▪ NRC spoke of the operational realities, serious constraints not least issues with CMCs and “nationalising” the response had its limitations; ▪ LWF spoke of their aims with Quick Impact Projects (QIPs) as part of efforts to work for/with “both communities”; ▪ NRC also spoke of issues around the mobile collected monthly monitoring reports. CC noted that while the Cluster Lead always needed to be open to new suggestions, the current format had been the result of three separate missions from UNHCR IM persons in Yangon to Sittwe to finalise the product. Agreed that if there was to be a further change to the format that needed to be agreed and finalised at the Sittwe level before another mission from the Cluster Lead in Yangon. ▪ NRC also noted that the Cluster at Sittwe-level has started a Technical Working Group which will look at developing technical guidance materials on camp closure and camp transitioning – to advise the government in their implementation of the recommendations from the final report of the ACR. 	Cluster Lead/partners to agree on monthly reporting format at the Sittwe level
5. Kachin and Northern Shan States	<ul style="list-style-type: none"> • Warm welcome to Pia Jensen, sub-National Coordinator for Kachin/northern Shan. • Overview was given on the recent conflicts, and were they have been flaring up. Significance of transport/supply routes were explained. Mines and dams were also noted 	

¹ For past HRPs since 2012 see: <http://www.sheltercluster.org/rakhine-and-kachinshan-shelter-nfi-cccm-cluster/library/humanitarian-country-team-strategies>



<p>Situation Update/Analysis, including preparedness</p>	<p>in terms of their relevance. Statements have come from Tatmdaw stating that they will “clear” illegal mines.</p> <ul style="list-style-type: none"> • In terms of scenario planning estimates, new displaced figures that could amount to around 12,000 persons. Winter/NFI emergency response plan is also a key consideration for this Cluster. Stressed that Church compounds are often not large enough. • 50% of NFI needs based on this figure could be covered with what is in situ yet there are stocks elsewhere in the country but transport time has to be factored-in. • Assistance can prove to be uncoordinated noting the range of private and local organizations that can spontaneously be involved. This includes communication trees at the Myitkyina level; see images from slides Namti/Ka Sung. • As regards to Tani (a big trading post for minerals, notably Jade) about 1,000 people remain displaced. At the outset the authorities did not want to label persons as IDPs, which presented problems in terms of access. An inter-agency protection mission got within five miles and then was blocked. Harassment/screening in evidence. Overall access is not predictable and depends on the situation that day. It needs to be cleared by Northern Command <i>not</i> RRD. In-kind assistance even from MRCS and JST for Tanai was blocked, the former for one day. The usual reason given is “security”. For education even the State Government was not given access. 	
<p>Shelter</p>	<p>Funding gap remains at about US\$2 million in temporary shelter, even including the US\$1.2 million as result of the MHF. Encourage <i>all</i> to be flexible in terms of modalities. Even if US\$2 million were available now, land constraints would be an issue to meet all needs. Other constraints include communication with line ministries. In terms of construction HARP stressed it was carpenters and not (necessarily) engineers that were needed.</p>	
<p>NFIs</p>	<p>Winter items to high altitude NGCA have been blocked for a long time.</p>	
<p>Myanmar Humanitarian Fund Update</p>	<p>Project submissions are currently being reviewed. Implementation is planned to start before end of year, covering a period of six to nine months.</p>	
<p>CCCM</p>	<p>Currently 133 camps covered across 18 townships. One challenge remains the high turnover of CCCM focal points; frequently seen as the “gate keeper”. Sub-National Coordinator stressed the need to coordinate with the relevant camp management agencies if you plan to do something in the camps.</p>	



Possible Resettlement, Naung Pone Village, Mogaung Township	Suitable land has been located and IDPs have asked to be resettled. KMSS bought the land located by GAD. Small pilot project being considered and exploring cash for shelter. Likely to be given in installments. Engagement with RRD has been appreciated. Approximate figure of US\$1,500 per shelter. In response to a question from HARP as to whether this figure was too high it was explained the original request from the beneficiaries had started at US\$2,500. Potential designs were shown on the slide.	
6. AOB	<u>Gratitude</u> to Pia Jensen joining from Myitkyina and her PowerPoint presentation would be made widely available with the minutes of this meeting.	

Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners:

Shelter-NFI-CCCM YGN Cluster Meeting Minutes 9.8.'17

OCHA

Recommendations to the Myanmar HCT on the review of the Cluster/Sector Architecture, June 2017

CDA, Systemic Mapping of Social Cohesion, August 2017

CDA, Systems Mapping, Final

Kachin & Northern Shan

Kachin & Northern Shan Cluster Meeting Power Point Presentation

Rakhine

DRC, SCI & MSF Implications of Changes to Kyein Ni Pyin Camp, Members of the Rakhine Advisory Commission August 2017 – available on request

Final Report of the Advisory Commission on Rakhine State, August 2017

Summary Table of Camps with Emergency Management Plan (EMP)

Example of Emergency Management Plan (EMP), Basara Camp

Rapid Prioritization for Influx Response, 31 August 2017

ISCG Cox's Bazar, Sunday 3 September 2017

Situation Report: Influx (August 2017), Cox's Bazar, 4 September 2017

IDP Locations in Sittwe, 5 September 2017

Humanitarian Update on the Situation in Rakhine State – 8 September 2017

Humanitarian Update on the Situation in Rakhine State – 12 September 2017